

MINUTES OF THE  
MAG MANAGEMENT COMMITTEE MEETING

September 9, 1998  
MAG Office Building - Saguaro Room  
Phoenix, Arizona

MEMBERS ATTENDING

Frank Fairbanks, Phoenix, Chairman	Mesa: Mike Hutchinson for Charles Luster
Avondale: Debbie Kohn for Carlos Palma	Paradise Valley: Tom Martinsen
*Buckeye: Delbert Self	Peoria: Terry Ellis
Carefree: Jon Pearson	Queen Creek: Cynthia Seelhammer
Cave Creek: Kerry Dudek	Salt River Pima-Maricopa Indian Community:
Chandler: Lloyd Harrell	David Easchief
*El Mirage: Rosalinda Herrera	Scottsdale: David Ellison for Dick Bowers
Fountain Hills: Paul Nordin	Surprise: Mike Branham for Dick McComb
*Gila Bend: Carl Stephani	Tempe: Gary Brown
*Gila River Indian Community: Urban Giff	Tolleson: Reyes Maldonado for Ralph Velez
Gilbert: Kent Cooper	*Wickenburg: Gerald Stricklin
Glendale: Martin Vanacour	Youngtown: Lloyce Robinson
Goodyear: Doug Sanders for Stephen Cleveland	ADOT: Mary Peters
*Guadalupe: Luis Gonzales	Maricopa County: Tom Buick for David Smith
*Litchfield Park: Robert Musselwhite	RPTA: Ken Driggs

\*Those members neither present nor represented by proxy.

OTHERS PRESENT

Bill Adler, Citizen	Patrice Kraus, Chandler
Eric Anderson, MAG	Jeff Kulaga, Scottsdale
Dianne Barker, Citizen	Alan Maguire, The Maguire Company
Lindy Bauer, MAG	James Matteson, Phoenix
James M. Bourey, MAG	Diane McCarthy, Valley Vision 2025
Michael Bruder, ADOT	Audrey Skidmore, MAG
Peggy Carpenter, Scottsdale	Dennis Smith, MAG
William "Blue" Crowley, Citizen	Kelly Taft, MAG
Valerie Day, MAG	Lisa Takata, Phoenix
Drenan Dudley, MAG	Nick Taratsas, Del Webb
Chuck Eaton, ADOT	Richard Thomas, Valley Vision 2025
John Farry, MAG	Chris Voigt, MAG
Ed Fritz, MCDOT	Paul Ward, MAG
Jim Huling, Tempe	Shauna Warner, Tempe
Terry Johnson, MAG	Ron Williams, CH2M Hill
Sarath Joshua, MAG	George Young, Valley Vision 2025

1. Call to Order

The meeting was called to order by Chairman Frank Fairbanks, Phoenix, at 12:10 p.m.

Chairman Fairbanks introduced proxies Debbie Kohn for Carlos Palma from the City of Avondale, Doug Sanders for Stephen Cleveland from the City of Goodyear, Tom Buick for David Smith from Maricopa County, Mike Hutchinson for Charles Luster from the City of Mesa, David Ellison for Dick Bowers from the City of Scottsdale, Mike Branham for Richard McComb from the City of Surprise, and Reyes Maldonado for Ralph Velez from the City of Tolleson.

2. Approval of the July 15, 1998 Meeting Minutes

Lloyd Harrell moved, Martin Vanacour seconded, and it was unanimously carried to approve the minutes of the July 15, 1998 Management Committee meeting.

3. Call to the Audience

Chairman Fairbanks noted that we have a timer to assist the public with their presentations, which have a three minute time limit. When two minutes have elapsed, the yellow light will come on notifying the speaker that they have one minute to sum up. He said that at the end of the three minute time period, the red light will come on. Members of the audience who wish to speak fill out a card and give it to the MAG staff who will bring it to the Chairman.

Chairman Fairbanks stated that public comment is provided at the beginning of the meeting for non-agenda items. He indicated that for the action items on the agenda, public comment will be taken when the item is heard. Public comments are limited to three minutes.

Chairman Fairbanks recognized public comment from Dianne Barker, who stated that she looks forward to the Grand Avenue problem being solved. She questioned the MAG managers if anyone saw Senator Freestone's article regarding equity and fairness in our Valley transportation funding. She said she would like to see a win/win situation whereby both projects would happen. Ms. Barker stated that she has seen many studies and suggests that they all come together and put the study money into reality. Chairman Fairbanks thanked Ms. Barker for her comments.

Chairman Fairbanks noted that agenda item #8, Amendment to the 1999-2003 Transportation Improvement Program to Extend the Limits of the Design Concept Report on the Superstition Between I-10 and Gilbert Road to Power Road, has been removed from the consent agenda at a member's request.

Chairman Fairbanks announced that for agenda item #10, Draft MAG 208 Water Quality Management Plan Amendment for the Villages at Desert Hills Wastewater Treatment Facility, the MAG Water Quality Advisory Committee unanimously recommended approval of the Draft MAG 208 Water Quality Management Plan Amendment for the Villages at Desert Hills Wastewater Treatment Facility, reflecting the current reasonable expectation of Phoenix, Del Webb, and Citizens that sewer service to the 906 acres located in Phoenix will be served by Phoenix. A memorandum from the Committee is at each place.

Chairman Fairbanks requested that business be expedited as much information needs to be covered in today's meeting.

4. Executive Director's Report

James M. Bourey announced that a meeting, including Mayors, ADOT Board Members from the Tucson and Phoenix areas, and PAG and MAG staff, was held to discuss the new funding under TEA-21. Mr. Bourey stated that it was a very productive meeting and a report of discussion from the meeting would be supplied at the meeting today.

Mr. Bourey stated that a Freight Forum will be held on October 6, 1998 at the Arizona Biltmore.

Mr. Bourey said that an Executive Retreat for MAG management was held on September 3rd and 4th. He said the targeted action were to diversify funding, review the committee structure, support of organization staff, and developing a communication plan.

Mr. Bourey noted that an RFP for the Telecommunications/Teleconferencing project is being drafted and the project should be in place by the end of next year.

Mr. Bourey introduced new MAG employees. Kelly Taft joins MAG as Communications Program Manager. Ms. Taft has a degree from ASU, was formerly a news anchor on a local channel and worked at Make-A-Wish Foundation. Dr. Sarath Joshua joins MAG as ITS Program Manager. Dr. Joshua received degrees from the University of Virginia and in his native land of Sri Lanka. Mr. Bourey announced that Chulho Bang, who recently defended his doctoral thesis at Virginia Tech, and Qing Xia, from Florida International University, join MAG staff as modelers. Chairman Fairbanks thanked Mr. Bourey for his report.

5. Approval of the Consent Agenda

Chairman Fairbanks recognized public comment on agenda item #7, Planning Requirements to Restripe I-10 Between 59th Avenue and 7th Avenue to 10 Lanes, from Dianne Barker, who stated that she attended the Stakeholders meeting and expressed thanks for not having a MIS study done.

Chairman Fairbanks recognized public comment on agenda item #7, Planning Requirements to Restripe I-10 Between 59th Avenue and 7th Avenue to 10 Lanes, from Blue Crowley, who stated that restriping does not solve the problem. He commented on the need to consider the safety issues related to narrower lanes and that adding lanes will result in moving more vehicles, but not more people. Mr. Crowley commented on agenda items #6A, Approval of FY 1999-2003 MAG Transportation Improvement Program, and #6B, Approval of MAG Long Range Transportation Plan: 1998 Addendum. Mr. Crowley stated that the public notice announcements for these public hearings were not posted on buses two weeks ahead of time, as mandated by federal regulations. He said that notices for elections appeared on the buses 35 days prior to the elections. Mr. Crowley handed out Maricopa County Bicycle Plan surveys to the Management Committee. Chairman Fairbanks thanked Mr. Crowley for his comments.

Mike Branham moved, Kent Cooper seconded, and it was unanimously carried to recommend approval of agenda items #6A, #6B, #7, #9, and #10.

6A. Approval of FY 1999-2003 MAG Transportation Improvement Program

The Management Committee recommended, by consent, to approve the FY 1999-2003 MAG Transportation Improvement Program (TIP), for a public hearing. Each year, MAG develops a TIP that lists all required transportation related projects in the MAG Region for the next five years. The MAG Regional Council approved the Draft FY 1999-2003 MAG TIP in March 1998, for the purpose of conducting an air quality conformity analysis. This analysis is now complete, and on September 15, 1998, a public hearing will be held as the culmination of a month long public review of the TIP, the Long Range Transportation Plan Update for 1997 (LRTP) and the Draft FY 1998 Addendum and the Conformity Analysis. The results of this public hearing will be included as part of the Public Involvement Plan. The TIP comprises 993 highway projects costing \$2.245 billion (\$390 million federal) and 270 transit projects costing \$679 million (\$409 million federal). A formal finding of conformity is required by the MAG Regional Council prior to approval of the TIP.

6B. Approval of MAG Long Range Transportation Plan: 1998 Addendum

The Management Committee recommended, by consent, to approve the MAG Long Range Transportation Plan: 1998 Addendum, for a public hearing. The 1990 Clean Air Act Amendments require that transportation plans be in conformance with the applicable air quality plans. In March 1998, the Regional Council authorized a conformity analysis of the MAG Long Range Transportation Plan: Draft 1998 Addendum. Items addressed in the addendum include: 1) priority changes to the ADOT Life Cycle Program and Long Range Plan for Freeways, 2) extending the time horizon to 2018, 3) incorporation of changes from the FY 1999-2003 Transportation Improvement Program, and 4) incorporating updates to the Long Range Street Plan as submitted by member agencies.

7. Planning Requirements to Restripe I-10 Between 59<sup>th</sup> Avenue and 7<sup>th</sup> Avenue to 10 Lanes

The MAG Draft 1999-2003 Transportation Improvement Program includes projects to resurface I-10 between 7<sup>th</sup> Avenue and 83<sup>rd</sup> Avenue and to add auxiliary lanes and to restripe I-10 to 10 lanes between 7<sup>th</sup> Avenue and 59<sup>th</sup> Avenue. Two lanes would remain as High Occupancy Vehicle (HOV) lanes. A Major Investment Study (MIS) Stakeholders meeting was held regarding this project on July 28, 1998. A number of issues were discussed including: safety of narrower lanes, future congestion of HOV lanes, potential value lanes, length of project, conformity requirements and traffic impacts of dropping a lane at 7<sup>th</sup> Avenue. It was the consensus of the group that a MIS was not needed as restriping is not a major investment. The MAG Transportation Review Committee reviewed this decision and concurred.

8. Amendment to 1999-2003 Transportation Improvement Program to Extend the Limits of the Design Concept Report on the Superstition Between I-10 and Gilbert Road to Power Road

Chairman Fairbanks introduced Terry Johnson and asked if there were any questions or discussion on this agenda item.

Gary Brown moved to recommend amending the 1999-2003 MAG Transportation Improvement Program to extend the study limits of the Design Concept Report on the Superstition Freeway to be from I-10 to Power Road and to provide an additional \$450,000 in state funds for this extended study. Also, for the stakeholders for the study to consider Single Occupancy Vehicle lanes for the portion of the corridor east of the Price Road interchange; also, to recommend that this amendment be

contingent upon the Air Quality Conformity Consultation process and that ADOT and MAG address the planning and environment requirements for the corridor study process. Mike Hutchinson seconded.

Martin Vanacour asked how many miles for the SOV lane portion. Mr. Johnson stated there are approximately 12 miles. Mr. Johnson stated that the TIP amendment was for extending the limits of the study. Mr. Vanacour asked for clarification on how much money this would cost. Mr. Johnson replied an additional \$450,000 is required.

Chairman Fairbanks called for a vote and the motion carried, with Martin Vanacour not voting.

9. Acceptance of U.S. Department of Energy State Energy Program Special Project Funds and U.S. Department of Energy Community Based Environmental Protection/Regional Geographic Initiative Funds

The Management Committee recommended, by consent, to accept the Clean Cities grant for approximately \$92,000 and to accept the Environmental Protection Agency Community Based Environmental Protection/Regional Geographic Initiative Grant for \$50,000. The Maricopa Association of Governments has been notified by the Arizona Dept. of Commerce Energy Office that it has been awarded approximately \$92,000 through a State Energy Program Special Projects grant. The grant was provided to MAG to implement the Clean Cities Program Plan adopted by the Regional Council in 1996. A specific work program to implement the Clean Cities Program will be developed by the Maricopa Association of Governments and the State Energy Office based on input solicited from the Clean Cities Executive Stakeholder Committee. The Executive Stakeholder Committee consists of member agencies and other alternative fuel stakeholders. The grant application was submitted for the Clean Cities program by the AZ. Dept. of Commerce Energy Office.

Also, MAG has been notified by the Environmental Protection Agency that we have been awarded a \$50,000 Community Based Environmental Protection/Regional Geographic Initiative grant. The purpose of the grant is to support the development of four subcommittee reports that will be developed through Valley Vision 2025. The Four subcommittee reports that will be funded through this grant are Natural Features, Urban Features, Transportation, and Public Utilities. The grant application was submitted for the Maricopa Association of Governments Valley Vision 2025 effort.

10. Draft MAG 208 Water Quality Management Plan Amendment for the Villages at Desert Hills Wastewater Treatment Facility

The Management Committee recommended, by consent, to approve the Draft MAG 208 Water Quality Management Plan Amendment for the Villages at Desert Hills Wastewater Treatment Facility reflecting the current reasonable expectation of Phoenix, Del Webb, and Citizens that sewer service to the 906 acres located in Phoenix will be served by Phoenix. Maricopa County has requested that MAG amend the 208 Water Quality Management Plan to include the proposed wastewater treatment facility for the Villages at Desert Hills development. The amendment process is designed to allow new wastewater treatment facilities to be included as part of the 208 Plan. The capacity for the proposed Villages at Desert Hills Wastewater Treatment Facility is 4.5 million gallons per day. The effluent will be reused on site and/or be recharged through shallow trenches. Two jurisdictions are within three miles of the wastewater treatment facility. The Town of Cave Creek has indicated that it does not

object to the proposed facility. The City of Phoenix has reviewed the proposed facility and has raised several issues which remain to be resolved.

11. Valley Vision 2025 Update

Chairman Fairbanks introduced co-chairs of the Valley Vision 2025 Committee, Diane McCarthy, Richard Thomas, and George Young.

Ms. McCarthy stated that at the last Valley Vision 2025 Committee meeting, the eighty members decided on which subcommittee they would like to serve. Ms. McCarthy listed the new subcommittees as Natural Features, chaired by Arnott Duncan, Urban Features, chaired by Sara Moya, Public Utility/Governance, chaired by Gary Miller, Transportation, chaired by Roc Arnett, Public Safety and Civic Infrastructure, chaired by Rick Miller, Cultural, chaired by Dan Schilling, Education, chaired by Milton Glick, Human Services, chair unconfirmed, Economy, chaired by Tom Shipe, and Public Outreach, chaired by Mary Orton.

Ms. McCarthy stated that members of the Management Committee have inquired how the collaboratives will fit in. She said that the collaboratives will feed information to the subcommittees. Ms. McCarthy illustrated the process as the subcommittees as spokes on a wheel radiating information to the committee in the center.

Richard Thomas stated that the Outreach portion is the heart of everything. The Management Committee has been extremely supportive of Valley Vision 2025. He requested that the members of the Management Committee assist the collaboratives by finding places and groups to facilitate input.

George Young expressed thanks for the Management Committee's support. He stated that the Valley Vision 2025 plan will be completed by 2000. Mr. Young urged the Management Committee to get the citizens involved.

Chairman Fairbanks asked if there were any questions.

Lloyce Robinson asked if Leslie Dornfeld will still be directing Valley Vision 2025. Mr. Bourey replied that she would be continuing, but MAG is in the process of hiring a 2025 Project Manager.

Mr. Bourey stated that the Executive Committee decided that they will sit down with CEOs to discuss private sector funding for Valley Vision 2025.

Chairman Fairbanks thanked Ms. McCarthy, Mr. Thomas, Mr. Young, and Mr. Bourey for their reports.

12. Requested Changes to the MAG Freeway Program

Eric Anderson stated that three changes are requested: 1) to add the Hawes Road Interchange on the Santan Freeway to the MAG Freeway Program at a cost of \$7.5 million, 2) to add the 56th Street Interchange on the Pima Road Freeway for a cost of \$3.6 million to the MAG Freeway Program, which is less than the \$4.2 million shown on the agenda; and 3) to transfer the project to design and construct FMS at 101/Red Mountain Interchange to 101 between U.S. 60 and Guadalupe Road for \$2.010 million, an increase of \$265,000.

Mr. Anderson noted that the statement, “contingent upon the required air quality conformity actions being completed,” be added to the motion.

Chairman Fairbanks asked why there was a difference between the costs of the two interchanges. Mr. Anderson replied that the difference in cost is primarily due to acquiring right-of-way for the Hawes Road interchange.

Chairman Fairbanks recognized public comment from Blue Crowley, who stated that the changes should be multi-modal. He said that all the groups should work together to accomplish these projects.

Mike Hutchinson moved to recommend approval of 1) adding the Hawes Road Interchange on the Santan Freeway to the MAG Freeway Program at a cost of \$7.5 million, 2) adding the 56th Street Interchange on the Pima Road Freeway for a cost of \$3.6 million to the MAG Freeway Program; and 3) transferring the project to design and construct FMS at 101/Red Mountain Interchange to 101 between U.S. 60 and Guadalupe Road for \$2.010 million, an increase of \$265,000, contingent upon air quality conformity. Kent Cooper seconded, and the motion was unanimously carried.

### 13. Transportation Funding Update

Eric Anderson stated that Transportation funding was the topic of discussion among the attendees at the joint meeting of MAG, PAG and ADOT at Williams Gateway Airport on August 26th. He said the motivation for the meeting was the return on dollars contributed by our region, both Highway User Revenue Funds (HURF) and federal funds, and how we will ensure our fair share.

Mr. Anderson stated that the average annual revenue for 1999-2003 is \$1.017 billion. Mr. Anderson made a detailed presentation on funding this region would receive based on a “fair share.” Mr. Anderson stated that ADOT’s discretionary funds for our region, presently at 16.4 percent for the five-year highway program; however, our fair share would be 35.9 percent.

Chairman Fairbanks asked if Arizona will get more funding due to the fair share concept being passed on a national level. Mr. Anderson replied that we would.

Mary Peters stated that ADOT has many issues with the fair share concept. She said that some allocations are not discretionary. State highways and federal funding are not based on dollar sent for dollar received. Ms. Peters commented that the allocation of funds is based on statewide need, not on fair share. Ms. Peters said that the State Legislature determined how the HURF funds would be allocated. She commented that it is important to look at the intent of funding.

Ken Driggs commended Mr. Anderson for his report. He said that the State has abdicated responsibility for funding the highway system in Maricopa County. Maricopa County has been the only county that has stepped up. Mr. Driggs suggested that if we get a fair share of Arizona and federal money, this will take care of rectification of many problems.

Mike Hutchinson asked what direction we will take to continue the process. Chairman Fairbanks stated that this agenda item is for possible action and that the Management Committee can recommend an action.

Mr. Bourey stated that a motion had been passed by the Regional Council for MAG to pursue the fair share concept. He said ADOT is required to supply MAG with a written estimate of funds, which hasn't occurred in the past. Mr. Bourey stated it is important for the Management Committee to know that we are still working with ADOT.

Dennis Smith stated that fair share is not a new concept. He said that California puts 25 percent into CALTRANS and allocates the remainder to regions. Mr. Smith commented that decisions made at a regional or local level could benefit the State when it is necessary to raise additional funds.

Paul Nordin asked Mr. Bourey if the fair share concept decision is headed for the State Legislature. Mr. Bourey replied he is uncertain of the final result. He stated that the MOVE IT committee has requested this presentation be shown at the September 24th meeting. Mr. Bourey stated that he would prefer the issue be decided among MAG, PAG and ADOT. Mr. Nordin stated that if this goes to the State Legislature, anything can happen, and it may not be the wisest course to pursue.

Ms. Peters stated that recommendations were made at the MAG/PAG/ADOT meeting at Williams Gateway Airport. She said agreements were made for a presentation to the MAG and PAG Regional Councils and State Transportation Board on reconciliation of data and numbers, to hold an ADOT meeting with MAG and PAG to discuss regional transportation plan coordination, and ADOT to provide a written estimate of funds to MAG.

Gary Brown stated that no other region is a nonattainment area, and nonattainment is a state issue. He said that the State could receive sanctions of federal dollars if nonattainment issues are not followed. Ms. Peters confirmed that nonattainment issues are considered.

In response to Ms. Peters, Mr. Anderson stated that two important issues need to be resolved. Mr. Anderson stated that first, the definition of "statewide" should be determined, and secondly, how to develop a five-year program that is based on objective criteria. He commented that the current programming process is a "black box."

Lloyd Harrell commented that if Arizona receives a large increase in funding, many may be disappointed if we can't fund more local projects.

Chairman Fairbanks stated that he agrees with many issues discussed today. He said that HURF is very close to fair share. Chairman Fairbanks stated that if people have an unmet need, they need to raise concerns and ensure they are heard at state level.

Chairman Fairbanks recognized public comment from Blue Crowley, who stated that he did not hear a reference to section 28-1594.02 to go to the County Board of Supervisors with a Highway Transit Plan. Chairman Fairbanks thanked Mr. Crowley for his comments.

Chairman Fairbanks referred this agenda item to MAG for further action.

14. Draft 1998 Conformity Analysis for the Draft FY 1999-2003 MAG Transportation Improvement Program and the Long Range Transportation Plan Summary and 1997 Update with Draft 1998 Addendum



Chris Voigt gave a slide presentation of the results of the conformity analysis for 1998. He said the Draft FY 1999-2003 MAG Transportation Improvement Program and the Long Range Transportation Plan Summary and 1997 Update with Draft 1998 Addendum satisfy conformity rule emission tests for carbon monoxide, ozone and PM-10, and also support the timely implementation of transportation control measures that are included in the air quality implementation plans. Mr. Voigt stated that a finding of conformity, which is required before the TIP and LRTP can be approved, was therefore supported.

Chairman Fairbanks requested that at this time, the Committee ask any questions they may have, since due to the length of the agenda, a quorum may be lost.

Gary Brown commented that he understood staff had been working with other Western cities on obtaining information about their pollution programs and arranging a meeting. He asked the status of the information received so far. Mr. Bourey replied that not much response had been received and there did not seem to be much interest in meeting.

Chairman Fairbanks recognized public comment from Blue Crowley, who stated that public notices for the public hearing should appear on buses 15-30 days prior to the hearing, which has not happened. Chairman Fairbanks thanked Mr. Crowley for his comments.

Mike Branham moved, Lloyd Harrell seconded, and it was unanimously carried to recommend approval of the draft 1998 Conformity Analysis for the Draft FY 1999-2003 MAG Transportation Improvement Program and MAG Long Range Transportation Plan Summary and 1997 Update with Draft 1998 Addendum, for a public hearing.

15. Draft MAG 1998 Serious Area Carbon Monoxide Plan

Lindy Bauer indicated that the draft Serious Area Carbon Monoxide Plan had been available for public review since August 10, 1998. On September 8, 1998, a telephone call was received from the EPA indicating that they will be submitting comments into the September 9, 1998 public hearing record. She said that if those comments result in a substantial change to the plan, it will be necessary to have a second public hearing on the revised plan. This will lengthen the time frame for plan completion. Ms. Bauer stated she will keep the Committee informed.

Lloyce Robinson moved, Mike Hutchinson seconded, and it was unanimously recommended to approve the Draft MAG 1998 Serious Area Carbon Monoxide Plan for Maricopa County Nonattainment Area for a public hearing.

16. Formation of a Subcommittee of the Management Committee to Examine Options and Costs to the Present System for the Incarceration of Municipal Prisoners

Chairman Fairbanks stated that costs to incarcerate a misdemeanor prisoner will increase from the present cost of \$40 per day to \$65 per day. He asked that the Management Committee endorse formation of a subcommittee to study the associated costs.

Debbie Kohn asked if a misdemeanor study would be undertaken. Chairman Fairbanks replied that the new county jail tax, which will be on the ballot, would take care of felony incarceration.

Gary Brown moved, Mike Hutchinson seconded, and it was carried to approve formation of a subcommittee of the Management Committee to explore options and costs to the present system for the incarceration of prisoners from municipalities. Tom Buick and Ken Driggs did not vote.

Chairman Fairbanks asked those interested in serving on the subcommittee to submit their names to Mr. Bourey.

Chairman Fairbanks asked if there were any further discussion. Hearing no discussion, and there being no further business, the meeting was adjourned at 2:15 p.m.

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Chairman

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Secretary